Online harms: a comparison of the UK, EU and Singapore legislative proposals

Following up on our previous overviews of the European Union Digital Services Act (DSA) and the UK's Online Safety Bill (OSB) back in January of this year, this table sets out a high-level comparison of the updated proposals as of end of October 2022, alongside a further comparison of the European Union Digital Markets Act (DMA) and the consultation and proposed updates to the Singapore Broadcasting Act.

DIGITAL SERVICES ACT (EU)

DRAFT ONLINE SAFETY BILL (UK)

DIGITAL MARKETS ACT (EU)

BROADCASTING ACT* (SG) CONSULTATION

Scope

Whom it applies to



"Online intermediary services". There are subcategories of:

- Intermediary service: platforms which are offering network infrastructure, including Internet access providers and domain name registrars, and which are either hosting mere conduit or caching services.
- Online platforms: a sub-set of hosting providers being platforms bringing together sellers and consumers, such as online marketplaces, app stores, collaborative economy platforms, and social media
- Very large online platforms (VLOPs): platforms with more than 10% of the 450 million monthly active users in the EU.
- Very large search engines (VLOSEs) with more than 10% of the 450 million consumers in EU.

Micro and small companies will have obligations proportionate to their ability and size while ensuring they remain accountable. In addition, even if micro and small companies grow significantly, they would benefit from a targeted exemption from a set of obligations during a transitional 12-month period.

Services that provide online user interactions and Platforms acting as digital "gatekeepers" to user-generated content and search services

- Services covered include social media platforms, consumer cloud storage sites, video-sharing platforms, online forums, gaming sites, online marketplaces, and search engines.
- Providers will be classified into Category 1, Category 2(A), and Category 2(B), with Category 1 companies being those considered as "high-risk and high-reach."

the single market

A platform qualifies as a gatekeeper if it operates a "core platform service" whereby:

- It either has had an annual turnover of at least €7.5 billion within the EU in the past three years. or has a market valuation of at least €75 billion:
- It has at least 45 million monthly end users and at least 10,000 business users in the EU.

"Core platform services" include web browser and voice assistants among others, but excludes connected TVs. The key is that a gatekeeper provides access to other third-party services and

Small and medium-sized enterprises are exempt from being gatekeepers, apart from in exceptional cases. However, there is a category of "emerging gatekeepers," meaning that the European Commission (the Commission) can impose obligations on companies whose competitive position is proven but not yet sustainable.

Online communication services that have "significant reach or impact"

An online communication service is covered if it has significant reach or impact. This includes electronic services with the following characteristics:

- (a) The sole or primary purpose of the service is to enable online interaction or linking between two or more end users (including enabling end users to share content for social purposes);
- (b) The service allows end users to communicate content on the service; and
- (c) Any other characteristics prescribed by Infocomm Media Development Authority (IMDA)

For now, only social media services are regulated online communication services, except for communications of a private or domestic nature. This can be varied in the future by the IMDA.



^{*}in consultation at the time of publication

Scope

Territorial scope



Online intermediary services offering their services in the EU.

Service with links to the UK.

A service has links to the UK if:

- It has a significant number of UK users; or
- UK users form one or the only target market for the service: or
- It is capable of being used in the UK by individuals and there are reasonable grounds to believe that there is a material risk of significant harm to individuals in the UK from content present (user-touser services) or content that might be encountered in or via search results (search services).

Platforms offering their services in the EU and controlling one or more core platform services (such as browsers, messengers, or social media) in at least three member states.

Service with links to Singapore.

A service has links to Singapore if:

- The service is between a point in Singapore and one or more other points in Singapore; or
- The service is between a point outside Singapore and at least one point in Singapore.

What type of content/ activity is covered?



Unlawful content or content that may have negative effects for the exercise of fundamental rights or intentional manipulation of services with an action or foreseeable effect on public health, minors, civic disclosure, electrical process, or public security.

- Unlawful content is content that is unlawful under national or EU laws, such as hate speech, terrorist propaganda, and intellectual property infringement, or relates to activities that are illegal, such as the sharing of images depicting child sexual abuse.
- In addition to illegal content, the DSA also covers illegal goods and services.

Illegal content and legal but harmful content.

- Illegal content means content that (including the dissemination, possession, or accessing of which) amounts to a relevant offense; the definition does not refer to content that the provider of the services has reasonable grounds to believe amounts to a relevant offense. This covers terrorism offenses; offenses related to child sexual exploitation and abuse; and other priority categories including assisting suicide; threats to kill; public order offenses; harassment; stalking; causing fear or provocation of violence; supply of drugs and psychoactive substances; offenses relating to firearms and other weapons; assisting illegal immigration; sexual exploitation; offenses relating to sexual images; offenses relating to proceeds of crime; fraud; offenses relating to financial services including misleading statements and impressions; and inchoate offenses (e.g., attempting, conspiring to commit, encouraging, assisting, aiding, abetting, counseling, or procuring to commit any of these offenses).
- Content is harmful to children/adults if either: (i) it is designated as such in regulations to be made by the secretary of state, or (ii) it is content (outside of (i) above) that presents a material risk of significant harm to an appreciable number of children/adults in the UK ("harm" meaning physical and psychological harm, whether arising from the nature of the content or the fact or manner of its dissemination).
- Non-priority content is now defined as "content of a kind which presents a material risk of significant harm to an appreciable number of children and adults."

Anti-competitive behavior of a large digital group, which, as online platforms, hold a special and stable market position in the digital economy ("gatekeepers").

 DMA sets standards for how the digital economy of the future will function by enforcing fair competition, innovation, and more choice for consumers. This includes the freedom and choice to use the core services of Big Tech companies such as browsers, search engines, or messaging while ensuring that control over data lies with the user.

"Egregious" content, including content that may otherwise be legal.

- Egregious content means content that advocates or instructs on:
 - · Suicide or self-harm;
 - Violence or cruelty or other infliction of serious physical harm on human beings;
 - Sexual violence, depicting child nudity for a sexual purpose, or exploiting child nudity in an offensive way;
 - Conduct that is likely to obstruct public health measures or result in a public health risk in Singapore;
 - Dealing with race or religion in a way that is likely to cause ill will, contempt, or ridicule other racial or religious groups in Singapore; or
 - Terrorism and any other content prescribed by IMDA regulations.
- Whether the content is conducted within or outside Singapore is immaterial.
- For now, the legislation does not cover infliction of serious physical harm on living things other than human beings, even if these acts are illegal, or communications of a private or domestic nature.



Scope

Protection of children

Safeguards for the protection of minors are included.

- Appropriate and proportionate measures to ensure a high level of privacy, safety, and security operations to be put in place by companies.
- Bans on targeted advertisements to children based on profiling of personal data.
- Services primarily aimed at minors or predominantly used by minors should make particular effort to render the exploitations of their terms and conditions easily understandable to minors.
- Additional obligations on VLOPs including assessments.

Specific duties if services are likely to be accessed by children.

- Services will have to carry out a child accessibility
 assessment to determine (i) whether it is possible
 for children in the UK to access the service (or any
 part of it), (ii) whether there are a significant number
 of child users of the service, or (iii) whether the
 service is of a kind likely to attract a significant
 number of child users.
- Services will have to have extra systems and processes in place to stop children from coming across harmful content (e.g., by using age verification or another means of age assurance). This includes conducting a child safety risk assessment (which requires separate consideration of children in different age groups and children who have certain characteristics or are members of a certain group, the specifics of which still remain unclear), implementing mitigations to protect children, and making certain information available in the terms of service (e.g., how children are prevented from encountering illegal/harmful content and how they are determined to be at risk of harm).
- There is also a duty on pornography sites to prevent children from access (even if the sites do not contain user-to-user content), for example, by using age verification and keeping a written record of the measures taken to comply.

Not included.

Safeguards for the protection of minors are included.

- Safeguards are introduced by way of IMDA codes.
 The Code of Practice for Online Safety (CPOS) and the Content Code for Social Media Services (CCSMS) were released for public consultation in 2022.
- The CPOS introduces community standards for the following content categories: sexual, violent, self-harm, cyberbullying, endangering public health, and facilitating vice and organized crime.
- The CPOS protects children by requiring online communication services to provide targeted measures when children access the specified content categories. Depending on age and severity, social media services are to provide safety information, limit exposure, or restrict access altogether.
- The CPOS requires user reporting tools and increased accountability. The exclusion for private or domestic communications suggests social media services may not be required to actively scan encrypted content for infringements.
- The CCSMS requires social media services to disable access to specified harmful content or disallow specified online accounts related to content including: suicide and self-harm, sexual harm, public health, public security, and racial or religious disharmony or intolerance.
- The CCSMS has greater powers and allows intervention even if there is no infringement of the social media services' own policies for all users in general, not only children.



DRAFT ONLINE SAFETY BILL (UK)

DIGITAL MARKETS ACT (EU)

BROADCASTING ACT* (SG) CONSULTATION

Scope

Online advertising



Included.

- All online platforms will have to adopt measures for transparent online advertising to users and to show certain information, such as who is paying for and sponsoring the displayed ads, the target audience of the advertisements, and how and why it targets a user. VLOPs and VLOSEs will have to offer users a system for recommending content that is not based on profiling (so that users can enforce their right to opt out from content recommendations based on profiling).
- Online platforms and VLOPs will be limited on the use of sensitive, personal data for targeted advertising (e.g., to users with special characteristics such as ethnicity, political views, sexual orientation).
- VLOPs will also be required to keep databases of verified ads containing historic information as to the content and targeting of advertisements and the total number of recipients reached. This must be kept for one year after the advertisement was displayed for the last time. There is an extended list of transparency requirements (e.g., to contain the name of the product, service, or brand and information about any parameters used to exclude particular groups from receiving an ad), and the databases must also be accessible to vetted researchers on request and as appropriate and necessary to monitor or access compliance.

Currently Included.

 A paid-for advertisement can now qualify as usergenerated content (UGC) and is therefore subject to the various safety duties that apply to such content (i.e., covering illegal content and content that is harmful to children/adults).

Not all paid-for advertisement will qualify as UGC. but may amount to a fraud offense. In this case, it will instead be subject to the new fraudulent advertising safety duties. The provider must use proportionate systems and processes designed to (i) prevent individuals from encountering content consisting of fraudulent advertisements, (ii) minimize the length of time for which any such content is present, and (iii) swiftly take down such content when alerted to its presence or otherwise becoming aware of it. Clear and accessible provisions in the terms of service must also be included and must provide information about any proactive technology used to comply with the above duty (including the kind of technology, when it is used, and how it works). Specific steps to address fraudulent advertising will be set out in Ofcom's codes of practice.

Included.

Gatekeepers will be required to:

- Get explicit consent from consumers to combine personal data from other or third-party services with theirs for targeted advertising.
- Provide advertisers with information (e.g., pricesetting conditions and algorithms used by gatekeepers) so that they can conduct their own independent review of their advertising on the gatekeeper's platform.
- Allow their commercial users to advertise their offer and freely conclude contracts with their customers outside the platform (free choice of browser, virtual assistants, or search engines).

Gatekeepers will be prohibited from:

Collecting end-user personal data across multiple platform services without explicit consent (in line with GDPR).

Exploiting their platform data to compete with commercial users' services without explicit consent.

Included separately.

Under the Advertising Standards Authority of Singapore (ASAS), the Singapore Code of Advertising Practice (SCAP), and the Guidelines for Interactive Marketing Communication & Social Media.

- The SCAP requires all advertisements to be legal, decent, honest, and truthful.
- Specifically, online advertisements must be distinguished from personal/editorial content.
- Endorsements and commercial relationships must be fully disclosed.
- Dark patterns should not be used to conceal price, conditions, etc.
- Advertisements should be responsible and not subvert various shared or family values.
- Advertisements should conform to fair competition principles.
- For minors, the ASAS will consider their age, experience, and context of the advertising when assessing advertisements. Minors' personal information must not be disclosed unless authorized by law.
- Advertisements are assessed according to the advertisement's probable impact taken as a whole or in context.
- Advertisements that appear in Singapore are covered, regardless of origin.



Obligations – what do you have to do to comply?

Overall dutv



No overall duty. Obligations vary depending on the subcategory of service caught but center around four main principles: (i) transparency, (ii) empowering users, (iii) risk management obligations, and (iv) industry cooperation.

- All service providers without an establishment in the EU must appoint a contact/legal representative in a Member State where they offer services.
- Businesses may become "trusted flaggers" of illegal content or goods, with special priority procedures and tight cooperation with platforms.
- Providers of VLOPs should consider mitigating measures, such as moderation processes and ensuring the expeditious removal of any content constituting cyber violence.
- Online platforms and VLOPs will have to publish transparency reports at least every six months on a variety of issues, including information such as the number of accounts that were suspended, content that was removed, and the time it took. VLOPs are also required to give access to the algorithms used for recommending content or products upon request of the EU Commission and Member States and within a reasonable time if necessary to monitor and assess compliance with the DSA. Only annual reports are required for intermediary services.
- Online platforms with commerce must establish know-your-customer-type protocols for merchants using their platforms and adopt new technologies to verify and check traceability information provided by traders that sell via platforms to consumers. This obligation on traceability of business users in online market places will help identify sellers of illegal goods or reasonable efforts by online marketplaces to randomly check whether products or services have been identified as being illegal in any official database.
- Online platforms with commerce are also required to display trader information to users and to vet the credentials of any third-party suppliers. This especially includes provision of access to vetted researchers to the key data of the largest platforms and provision of access to NGOs regarding access to public data, to provide more insight into how online risks evolve.
- All service providers must include clear information on any content restrictions in their terms of service. Platforms must clearly describe their recommendation systems in their terms and conditions. Platforms also must allow users to modify the parameters used in the recommendation systems and must include at least one option not based on profiling (as already described in the "Online advertising" section, above).

Overriding duty of care on all services in relation to illegal content, risk assessments, content reporting and complaints procedures, freedom of core platform services, ensure interoperability expression and privacy, and record keeping and review of records. Additional duties also apply to services likely to be accessible by children and Category 1 services.

- Publish annual transparency reports. Exactly what should be included and other details regarding format, submission, and publication is to be defined by Ofcom.
- Set clear and accessible terms of service that state how users (including children) are protected from illegal content, and enforce these terms consistently. The terms of service should separately address terrorism, child sexual exploitation and abuse (CSEA) and other priority illegal content and should also specify what proactive technology is in place.
- Category 1 services are under a new duty to empower adult users. This includes making features available to all adult users that result in the use of systems and processes designed to reduce the likelihood of the user encountering, or to alert them to, harmful content.
- Category 1 services are under a new duty to offer adult users the option to verify their identity where such verification is not required for access to the service. The verification process may be of any kind (and does not require the providing of documentation).

Positive obligation on gatekeepers to ensure that users have the right to unsubscribe from (including of instant messaging services), and provide access to marketing and advertising

Obligation on gatekeepers not to engage in self-preferencing, reuse certain private data, establish unfair conditions for business users, pre-install certain software, or require app developers to use certain services.

- Large messaging services will have to open up and interoperate with smaller messaging platforms (i.e., allow the exchange of messages, files, and calls across messaging apps). Interoperability obligation/provisions for social networks will be assessed in the future.
- Gatekeepers will be required to offer fair and nondiscriminatory terms and conditions when using online sales platforms for application software. They will need to ensure that commercial users are free to use, offer, or cooperate with their identification services. This includes the right of end users to unsubscribe from core platform services such that the conditions of termination can be exercised without undue difficulty.
- Gatekeepers will be prohibited from engaging in unfair conditions for business users such as bundling (i.e., making the use of a core platform service dependent on the use of another core platform service) and preventing commercial users from offering their products and services on third-party platforms at different terms and prices. This also includes restricting gatekeepers from forcibly registering end users with other proprietary platform services without explicit consent.

Overall duty to comply with codes of practice and directions from the IMDA to take steps the IMDA considers appropriate against egregious content.

- Online communication services have a duty to take all practicable steps to comply with codes of practice issued by the IMDA as well as guidelines from the ASAS and the Personal Data Protection Commission
- Online communication services must take actions including disabling access to egregious content by Singapore end users, stopping delivery or communication to accounts of Singapore end users or groups of end users including Singapore end users. This includes blocking the content or blocking the account that communicates the content.
- In noncompliance or extreme cases, access to that online communication service via Internet access services is blocked entirely.



User controls and redress

Obligations for all platforms are included.

- All online platforms that provide hosting services are required to put in place a notice mechanism for users to report illegal goods, services, or content online.
- Platforms must provide a statement of reasons when they remove or disable access to specific content.
- Online platforms and VLOPs must provide content dispute resolutions mechanisms allowing users to challenge platform's content moderation decisions and seek redress, either via an out-of-court dispute mechanism or judicial redress. These platforms will also be required to adopt measures against abusive notices and counter-notices.

Obligations for all services are included.

- All services must have systems and processes in place that allow users to report illegal content or legal but harmful content to adults and children, and a complaints procedure (which now also includes being able to make complaints about the use of proactive technology on the service resulting in content being taken down, given lower priority, or otherwise restricted and, for child-accessible services, a user being unable to access content because age verification/assurance measures have resulted in an incorrect assessment of the user's age).
- Provisions must be included in the terms of service setting out the processes that govern the handling and resolution of complaints.

Not included.

 No user controls or redress but merger control of gatekeepers (see below).

Obligations for all online communication services are included.

- All online communication services are required to put in place user reporting mechanisms for harmful content like those covered in the CPOS, and a resolution process for these reports.
- For accountability, designated online communication services must submit annual public accountability reports on the effectiveness of their measures against harmful content and their handling of user reports. The IMDA has not released exact reporting formats and requirements.

Safety, risk management, and reporting requirements

Safety, risk management, and reporting obligations include:

- Obligation to remove illegal goods, services, or content
- Online platforms with hosting services are required to report criminal offenses.
- Mechanisms for VLOPs and VLOSEs to adapt swiftly and efficiently in reaction to crises affecting public security or public health. This crisis response mechanism has been added in light of the Russian aggression in Ukraine and the particular impact on the manipulation of online information. It will be activated by the Commission on the recommendation of the board of national Digital Services Coordinators. It will make it possible to analyze the impact of the activities of VLOPs and VLOSEs on the crisis in question and decide on proportionate and effective measures to be put in place for the respect of fundamental rights.
- In addition, VLOPs and VLOSEs are required to (i)
 produce an annual risk assessment and independent
 audit, (ii) have risk mitigation/reduction measures in
 place to prevent the misuse of their systems, and (iii)
 appoint a compliance officer.

Safety, risk management, and reporting obligations include:

- All services must carry out and maintain illegal content risk assessments (with each kind of content separately assessed) and must keep a written record of every assessment. Content that is harmful to adults (but not designated by regulation) does not need to be addressed in the risk assessment.
- All services must take steps to mitigate and manage risks of harm caused by illegal content (as identified by the risk assessment).
- All services are required to put in place appropriate systems and processes to improve user safety (e.g., to prevent individuals from encountering priority illegal content, minimize the duration of such content, and swiftly remove any illegal content).
- The systems and processes above apply across all areas of a service and, if proportionate, can include design of functionalities, algorithms and other features.
- The reporting duty covers *all* content that is harmful to adults (i.e., not just priority content).
- All UK service providers must have systems and processes in place to assure (as far as possible) that detected and unreported CSEA content is reported to the National Crime Agency. A non-UK provider must report "UK-linked" CSEA content that is present on the service.

Safety, risk management, and reporting obligations include:

- DMA imposes "self-executing" obligations and obligations that are "susceptible to specification." The latter means that gatekeepers must independently develop a concept for the adequate implementation of the conduct obligations.
- Gatekeepers will be required to inform the Commission of a proposed concentration involving other platform providers from the digital sector. This obligation exists regardless of whether the merger would be subject to notification to the Commission or to a national antitrust authority under the relevant merger control rules.
- This mechanism will enable the Commission to monitor market developments in the digital sector and to become aware of "killer acquisitions" at an early stage.
- All gatekeepers will be required to provide the Commission with an annual report describing in a detailed and transparent manner the measures it has implemented to ensure compliance with the obligations. A nonconfidential summary will also need to be published annually.

Currently, there are no specific reporting requirements other than the user reporting and accountability measures described above in the section, "User controls and redress."





Record keeping and review



Record-keeping requirements include:

• External and independent auditing of their risk management, including for their algorithmic systems.

Record-keeping requirements include:

- All services must keep written records of risk assessments (in an easily understandable form) and records of any measure taken or in use to comply with its duties (including those recommended in Ofcom's codes of practice, as well as any alternative measures that are not recommended in the codes of practice and how these demonstrate compliance).
- The updated OSB extends the list of requirements that can be subject to a skilled person's report (i.e., where providers are required to pay for and assist a skilled person to prepare a report about its compliance, if considered necessary by Ofcom). This now also includes requirements relating to children's access assessments, user empowerment, fraudulent advertising, user identity verification, and CSEA content reporting.

Currently, there are no specific recordkeeping and review requirements.

- Currently, there is no obligation to keep records, but the monitoring actions that the Commission may take include the imposition of an obligation on the gatekeeper to retain all documents deemed to be relevant to assess the gatekeepers' implementation of and compliance with these obligations and decisions.
- The status of all gatekeepers will be reviewed every four years, and any decision on changes will be adopted under the advisory procedure.

Currently, there are no specific record-keeping and review requirements other than the user reporting and accountability measures described above in the "User controls and redress" section.



Sanctions and enforcement

Regulator

Each Member State must designate a "digital services coordinator" (DSC), which will be supported by the European Board for Digital Services.

- DSCs will be responsible for ensuring compliance with the DSA, verifying platform user numbers in the EU, and designating platforms as VLOPs at least every six months.
- Powers include carrying out on-site inspections, interviewing staff members, and requiring the production of documents and information.

Commission.

- The Commission will produce codes of conduct to facilitate compliance with the DSA, including on topics such as child protection or accessibility, disinformation, and online hate. Compliance with these codes also becomes binding with regard to the DSA.
- The Commission has been conferred exclusive and enhanced supervision and enforcement powers to supervise VLOPs and VLOSEs for the obligations specific to this type of actor. They will be supervised at European level in cooperation with the Member
- VLOPs must pay the European Commission a supervisory fee of up to 0.05% of their global annual revenue to enforce the DSA.

Ofcom.

- Ofcom will be required to: (i) publish codes of practice (e.g., on terrorism and child exploitation content, and certain recommendations on the use proactive technology), (ii) establish an appeals and super-complaints function, and (iii) establish appropriate mechanisms for user advocacy.
- Ofcom's codes of practices will **not** be mandatory.
- Ofcom will produce further guidance to assist in complying with record keeping and review duties and children's access assessment duties in consultation with the ICO.
- Ofcom is also permitted to carry out inspections and audits.

- The Commission is a sole enforcer, but it can engage in regulatory dialogue.
- An advisory committee and a high-level group will be set up.
- Monitoring, investigation, and enforcement powers include power to request information, conduct dawn raids, impose interim measures, and accept commitments. It also includes the ability to specify concrete measures to be implemented by the gatekeeper concerned if the measures it has taken to date do not ensure effective compliance with the DMA requirements

Member States

Commission.

- Member States will be able to empower national competition authorities to start investigations and transmit their findings to the Commission.
- Fines Up to 10% of a gatekeeper's total worldwide turnover (20% for a repeat offense).
- Market investigation By the Commission, which could potentially lead to behavioral or structural remedies if a gatekeeper systematically fails to comply with the DMA (at least three breaches in eight years).

Infocomm Media Development Authority

- The IMDA is responsible for issuing orders to block or take down egregious content.
- The IMDA provides practical guidance for online communications services via codes of practice.

Personal Data Protection Commission

- The PDPC is responsible for ensuring that the personal data of individuals is not misused.
- The PDPC provides practical guidance via Advisory Guidelines, in addition to the Personal Data Protection Act 2012 and the Personal Data Protection Regulations 2021.

Advertising Standards Authority of Singapore

- The ASAS is responsible for developing a code of advertising practices for advertisements and investigating breaches.
- The ASAS provides practical guidance via guidelines for specific types of advertisements.

companies

Notable punishments include:

- Fines Up to 6% of global annual turnover. Member States or the Commission may also impose fines of up to 1% of annual income or turnover of the provider or platform for providing incorrect, incomplete, or misleading information in response to a request for information.
- Interference DSCs can impose interim measures and order the cessation of infringements.

Notable punishments include:

- Fines Up to 10% of global turnover or £18 million (whichever is higher).
- Interference Requiring Internet service providers to block access to sites and third parties to withdraw access to key services.
- Criminal sanctions Against named senior managers of offending companies. The OSB has extended the list of offenses for which a named director can be held liable. The defenses available vary depending on the offense committed. Ofcom will begin enforcing against senior executives within two months (rather than two years) of the OSB coming into effect.

Notable punishments include:

- Fines The IMDA imposes fines up to SG \$1 million and a further fine not exceeding SG \$100,000 for every day or part thereof the offense continues after conviction. The PDPC imposes fines up to SG \$1 million or up to 10% of annual Singapore turnover (whichever is higher).
- Directions By the IMDA including written directions to disable access to egregious content or access to the account posting egregious content, as well as blocking directions to block entire online communications services. The PDPC can also issue directions to organizations to take remedial steps, as well as accept voluntary undertakings.
- The ASAS Code and Guidelines do not impose fines/directions and is based on self-regulation.



How will

punished?



Exemptions



Freedom of speech.

• Services must mitigate how their content moderation systems impact freedom of expression.

Freedom of speech, privacy, and journalistic exemption.

- All services have a duty to protect users' rights to freedom of expression and privacy within the law.
 There is a duty to include clear and accessible provisions in the terms of service informing users about their right to bring a claim for breach of contract if the content that they generate, upload, or share is taken down, or if access to it is restricted, in breach of the terms of service. In addition, Category 1 service providers must specify in a publicly available statement the "positive steps" it has taken to protect against these rights.
- Category 1 service providers will also be required to balance their obligations in relation to harmful content, with a separate obligation to protect information of democratic importance and journalistic content. It is up to the provider to determine what it "reasonably considers" to be journalistic content or content of democratic importance for purposes of applying the terms of service.
- Recognized news publishers' content is not in scope of the OSB.
- Individuals will have the right to appeal content removal.

Public interest reasons.

- On limited grounds of public health or public security, the Commission will have discretion on whether the obligation applies to specific core platform services.
- The Commission will need to review the exemption decision at least every year and decide whether to either wholly or partially lift the exemption.
- Gatekeepers will not be able to rely on the grounds of exemption based on public morality.

Private or domestic nature.

 Directions and orders to restrict egregious content do not apply to communications of a private or domestic nature.

Time line



Formally adopted.

- The European Parliament (EP) and the Council formally adopted the proposed Regulation on July 5, 2022 without further amendments, following the informal agreement reached on the final text on April 23, 2022 (not yet publicly available).
- The DSA will be directly applicable across the EU from the later of January 1, 2024 or 15 months after entry into force.
- VLOP and VLOSE engines will need to adhere sooner, as the DSA will apply to them four months after their designation.

Time line for implementation remains unclear.

- The OSB received a second reading in parliament on April 19, 2022, and a third reading on July 12, 2022.
- The bill is now in the report stage, however it is still subject to potential further change, and the time line for implementation remains unclear.

Formally adopted.

- Following the provisional agreement on March 24, 2022, on the final text of the DMA by the European Parliament (EP), the EU Commission, and the Council of the EU, the Act has been formally adopted by both the EP and the Council.
- The DMA will come into force 20 days after its publication in the EU Official Journal, and the rules will apply six months after that (not expected before 2023).

The bill has been passed.

- The Online Safety (Miscellaneous Amendments)
 Bill had its first reading on October 3, 2022. The
 second reading occurred in November 2022.
 Subsequently, the bill was passed and is expected
 to come in force in 2023.
- The Code of Practice for Online Safety and Content Code for Social Media Services were released in draft form for public consultation from July to August 2022. The final codes are expected to be in force in the second half of 2023.
- The PDPC and ASAS legislation/guidelines are already in force.
- Further guidelines will be updated from time to time by the IMDA, PDPC, and ASAS respectively.

